

STATEMENT BY
REAR ADMIRAL ALAN D. BREED
CHIEF, OFFICE OF READINESS AND RESERVE
U. S. COAST GUARD

BEFORE THE
HOUSE COMMITTEE ON ARMED SERVICES
SUBCOMMITTEE ON READINESS

ON

RESERVE OVERSIGHT

SECOND SESSION, 99TH CONGRESS

27 FEBRUARY 1986

NOT FOR PUBLICATION
UNTIL RELEASED BY THE
HOUSE ARMED SERVICES COMMITTEE



Biographical Sketch **U.S. COAST GUARD**

REAR ADMIRAL ALAN D. BREED
UNITED STATES COAST GUARD

Rear Admiral Alan D. Breed became the Coast Guard's Chief, Office of Readiness and Reserve in Washington, D.C. on 1 June 1985. Previously he served as Chief, Office of Boating, Public and Consumer Affairs. Before moving to Washington, Rear Admiral Breed was for two years Chief of Staff of the Seventh Coast Guard District, Miami, Florida. He was selected for that position while serving as Chief of Operations in the Seventh District, an assignment he assumed in 1981.



Since graduating from the Coast Guard Academy at New London, Connecticut in 1955, Rear Admiral Breed has been awarded the Defense Superior Service Medal, the Meritorious Service Medal with gold star, the Coast Guard Commendation Medal with two gold stars, the Coast Guard Achievement Medal, and several lesser decorations.

Rear Admiral Breed served for three years as Commanding Officer of Coast Guard Support Center New York. Before that, Rear Admiral Breed commanded the high endurance cutter GALLATIN for two years. During that tour, women were assigned as permanent members of the crew; a significant milestone for the Coast Guard and all Armed Forces of the United States.

Rear Admiral Breed has served in a variety of assignments including command of the cutter JONQUIL, executive officer aboard the cutter MALLOW, and deck officer aboard the cutter NORTHWIND.

A native of Corning, New York, Rear Admiral Breed holds a Bachelor of Science Degree from the Coast Guard Academy and a Masters Degree in Public Administration from the University of Pittsburgh. He is also a 1976 graduate of the National War College.

The Rear Admiral is married to the former Janet Phillips of Groton, Connecticut, who is a graduate of Simmons College, Boston, Massachusetts.

MR. CHAIRMAN AND MEMBERS OF THE SUBCOMMITTEE:

I AM RADM ALAN D. BREED, CHIEF OF THE OFFICE OF READINESS AND RESERVE, UNITED STATES COAST GUARD. I APPRECIATE THIS OPPORTUNITY TO SPEAK TO YOU TODAY ON BEHALF OF THE COAST GUARD RESERVE, AND PRESENT TO YOU AN OVERVIEW OF OUR DEFENSE READINESS: WHERE WE ARE AND WHERE WE PLAN TO GO.

AS ONE OF THE SEVEN RESERVE COMPONENTS OF THE ARMED SERVICES WE ARE A FULL PARTNER IN THE ORGANIZED DEFENSE OF THIS NATION. OUR IMMEDIATE MISSION, IS THE PREPARATION OF RESERVE FORCES TO AUGMENT AND SUSTAIN THE ACTIVE SERVICES IN THE CONDUCT OF THEIR NATIONAL SECURITY MISSIONS.

AS A FRAME OF REFERENCE FOR UNDERSTANDING THE ROLE OF THE COAST GUARD RESERVE I WILL PROVIDE YOU WITH SOME BACKGROUND ON THE OVERALL SIGNIFICANCE OF COAST GUARD'S ROLE IN OUR NATION'S SECURITY.

PEACETIME MISSIONS

THE COAST GUARD'S EFFORTS TO ENSURE THE SAFETY OF MARITIME TRANSPORTATION ARE ESSENTIAL TO A STRONG NATIONAL ECONOMY. IN PARTICULAR, COAST GUARD AIDS-TO-NAVIGATION ARE USED FOR SAFE OPERATION OF THE U. S. ARMED FORCES AROUND THE WORLD. THE COAST GUARD'S PORT SAFETY AND SECURITY PROGRAMS MINIMIZE POTENTIAL LOSSES OF CRITICAL MILITARY OR CIVILIAN CARGOES AS THEY TRAVERSE THE NATION'S PORT AREAS.

THE EVERYDAY PRESENCE OF COAST GUARD PATROLS IN PORTS AND HARBORS REDUCES THE POTENTIAL FOR DISRUPTION OR DESTRUCTION BY TERRORISTS OR SABOTEURS. SIMILARLY, THE ROUTINE OPERATIONS OF CUTTERS, SMALL BOATS AND AIRCRAFT IN THE LITTORAL APPROACHES TO THE U. S. COASTLINE PROVIDE AN UMBRELLA OF SURVEILLANCE AND INTERDICTION CAPABILITY. THE OPERATIONS OF COAST GUARD CUTTERS AND AIRCRAFT IN MARITIME LAW ENFORCEMENT, PARTICULARLY IN THE REDUCTION OF DRUG TRAFFIC, HAVE IMMENSE NATIONAL SECURITY IMPLICATIONS, BOTH TODAY AND IN THE EVENT OF MOBILIZATION.

IN THE INTERNATIONAL ARENA, THE COAST GUARD'S FREQUENT CONTACTS WITH OTHER NATIONS HELP ESTABLISH AND MAINTAIN COMMUNICATIONS AND IMPROVED UNDERSTANDING. COAST GUARD TRAINING TEAMS, WHICH OFTEN INCLUDE RESERVISTS, WORK TO HELP ESTABLISH OR IMPROVE THE CAPABILITY OF FOREIGN COAST GUARDS AND/OR NAVIES IN MANY OF THE DEVELOPING NATIONS OF THE WORLD.

OF COURSE COAST GUARD FORCES AND OPERATING UNITS ALWAYS STAND READY TO PARTICIPATE IN PEACETIME CONTINGENCIES SUCH AS THE GRENADA OPERATION AND ITS FOLLOW-ON PACIFICATION OPERATIONS, THE CUBAN EXODUS, ETC.

WARTIME TRANSITION

IT IS IN THE EXPANSION OF COAST GUARD FORCES UPON TRANSITION FROM A PEACETIME TO WARTIME SETTING THAT THE COAST GUARD RESERVE PLAYS ITS VITAL ROLE. THE MAJORITY OF THE COAST GUARD'S SELECTED RESERVE, APPROXIMATELY EIGHTY PERCENT, IS ORGANIZED AND TRAINED TO PROVIDE AN ALMOST TENFOLD INCREASE IN PORT SECURITY FORCES WITH BOAT CREWS,

SHORESIDE PORT SECURITY TEAMS, AND ASSOCIATED COMMAND, CONTROL, AND SUPPORT ELEMENTS. THE REMAINDER PROVIDE THE AUGMENTATION PERSONNEL REQUIRED TO BRING COAST GUARD CUTTERS TO THEIR FULL WARTIME COMPLEMENT; FILL OUT COMMAND AND CONTROL STAFFS; PROVIDE LOGISTICS AND MAINTENANCE SUPPORT FOR OPERATIONAL UNITS; AND PROVIDE PERSONNEL NEEDED TO BEGIN THE EXPANSION OF THE TRAINING AND LOGISTICS SUPPORT BASE NECESSARY FOR SUSTAINED WARTIME OPERATIONS. MY RESPONSIBILITY THEN, IN LIGHT OF THE COAST GUARD'S STATUTORY RESPONSIBILITY, IS TO PROVIDE AND MAINTAIN A TRAINED RESERVE FORCE IN READINESS.

AUGMENTATION TRAINING

IN 1971 CONGRESS DIRECTED THAT A PEACETIME MISSION BE FOUND FOR THE COAST GUARD RESERVE. THIS MANDATE, UNIQUE AMONG THE SEVEN RESERVE COMPONENTS HAS BEEN DOUBLY BENEFICIAL. FIRST, IT PROVIDED FOR A NEW MODE OF TRAINING, APPROPRIATELY ENTITLED "AUGMENTATION TRAINING", THAT HAS ENABLED US TO MAXIMIZE THE USE OF REALISTIC TRAINING OPPORTUNITIES PRESENTED BY AUGMENTING THE ACTIVE FORCE IN PERFORMING ITS DAY-TO-DAY MISSIONS. AT THE SAME TIME, THESE ACTIVITIES ARE WELL SUITED FOR HONING THE BASIC SKILLS OUR SELECTED RESERVISTS WILL NEED TO SUCCESSFULLY PERFORM THEIR MOBILIZATION ASSIGNMENTS. AS THE MEMBERS OF THIS SUBCOMMITTEE ARE AWARE THERE IS A DISTINCT COST BENEFIT WHEN RESERVISTS CAN BE EFFECTIVELY UTILIZED IN AN ACTIVE FORCE MISSION.

AUGMENTATION TRAINING HAS PROVIDED THE ACTIVE FORCE WITH A RELATIVELY CONSTANT 1.6 MILLION MAN-HOURS OF RESERVE DUTY ANNUALLY. FOR YEARS, RESERVISTS HAVE OPERATED FOUR SEASONAL SEARCH AND RESCUE STATIONS IN THE GREAT LAKES. THEY PROVIDE WATERBORNE SECURITY FOR ALL SPACE SHUTTLE LAUNCHES AND COAST GUARD WAS IN CHARGE OF THE SEARCH AND RECOVERY OPERATIONS FOLLOWING THE RECENT TRAGEDY OF THE SHUTTLE CHALLENGER. RESERVISTS PROVIDED IMPORTANT BACKFILL DURING THE CUBAN OPERATIONS. THEY PROVIDED SECURITY FOR SUCH ACTIVITIES AS THE NEW ORLEANS WORLD'S FAIR, THE LOS ANGELES OLYMPICS, AND "OPERATION TALL SHIP" IN NEW YORK. THIS SUMMER, THEY WILL WORK ALONGSIDE THEIR ACTIVE DUTY PARTNERS AS ACTIVE PARTICIPANTS IN THE STATUE OF LIBERTY CELEBRATION.

AUGMENTATION TRAINING IS, HOWEVER, A TRAINING TOOL RATHER THAN AN END IN ITSELF AND MUST BE EVALUATED IN THE LIGHT OF ITS CONTRIBUTION TO MOBILIZATION READINESS.

EXERCISE PARTICIPATION

SEVERAL YEARS AGO, IT WAS DECIDED THAT A GREATER EMPHASIS OF OUR TRAINING MUST BE PLACED ON READINESS EXERCISE PARTICIPATION. SINCE THEN WE HAVE SOUGHT AND ACHIEVED A GOAL OF TWENTY-FIVE PERCENT OF OUR SELECTED RESERVISTS PARTICIPATING IN EXERCISES ANNUALLY. ONE OF OUR MOST SIGNIFICANT AREAS OF PROGRESS IN RECENT YEARS, RESULTS OF

EXERCISE PARTICIPATION PROVIDE AN EXCELLENT GAUGE OF OUR DEGREE OF MOBILIZATION READINESS. IN FISCAL YEAR 1985 THESE ACTIVITIES INCLUDED PARTICIPATION IN OPERATIONS REFORGER, GALLANT EAGLE, BRIGHT STAR AND BRIM FROST AMONG OTHERS.

A TANGIBLE PRODUCT OF OUR AUGMENTATION TRAINING AND READINESS EXERCISE PARTICIPATION IS A CLEARER PICTURE OF OUR FORMAL TRAINING REQUIREMENTS. FOR EXAMPLE: IF OUR RESERVISTS ARE TO ACCOMPANY OTHER UNITED STATES FORCES IN DEPLOYMENTS TO EUROPE OR THE MIDDLE EAST THEY WILL REQUIRE MISSION SPECIFIC TRAINING AND EQUIPMENT. BY AGREEMENT WITH THE MARINE CORPS, A SPECIAL COMBAT SKILLS/SURVIVAL COURSE WILL BE TAUGHT AT MARINE CORPS BASE QUANTICO THIS YEAR. THIS COURSE WILL PROVIDE SOME 320 OF OUR PEOPLE WITH THE SKILLS REQUIRED TO OPERATE SAFELY AND EFFECTIVELY IN A FORWARD AREA AND POTENTIALLY HOSTILE ENVIRONMENT UPON MOBILIZATION.

ADINESS PLANNING

SINCE THE EVOLUTION OF THE NAVY-COAST GUARD (NAVGUARD) BOARD WE HAVE REGISTERED SEVERAL KEY SUCCESSES IN OUR READINESS PLANNING PROCESS. THE COAST GUARD IS A FULL PARTICIPANT IN THE JOINT CHIEFS OF STAFF JOINT PLANNING PROCESS, MAINTAINING LIAISON WITH ALL UNIFIED COMMANDS AND WORKING CONTINUALLY WITH NAVAL COMPONENT COMMANDERS. IN A VARIETY OF CONTINGENCIES THE COAST GUARD HAS UNITS FORCE-LISTED FOR OVERSEAS DEPLOYMENT. IN THESE THE RESERVE PLAYS A CRUCIAL ROLE BY PROVIDING PERSONNEL FOR SUCH DUTIES AS PORT SECURITY, EXPLOSIVE LOADING ADVISORY TEAMS, FUEL TRANSFER SERVICE TEAMS, AND SEARCH AND RESCUE. LIKE OUR WAR PLANS OUR PEACETIME DOMESTIC PLANS FOR CIVIL DISTURBANCE AND DISASTER RESPONSE TAKE INTO SPECIFIC ACCOUNT THE PROBABLE USE OF SERVICES.

THE WRITTEN PLANS RECEIVING MOST ATTENTION THESE DAYS ARE THE MARITIME DEFENSE ZONE PLANS.

MARITIME DEFENSE ZONE

AN HISTORIC CODIFICATION OF MANY COAST GUARD WARTIME FUNCTIONS OCCURRED IN 1984 WITH THE ESTABLISHMENT OF U.S. MARITIME DEFENSE ZONES (MDZ).

THE MDZ INITIATIVE WAS ESTABLISHED IN PRINCIPLE BY A MEMORANDUM OF AGREEMENT BETWEEN THE DEPARTMENT OF TRANSPORTATION AND DEPARTMENT OF THE NAVY, CREATING ATLANTIC AND PACIFIC MARITIME DEFENSE ZONES. BY AGREEMENT WITH THE CHIEF OF NAVAL OPERATIONS, COAST GUARD ATLANTIC AND PACIFIC AREA COMMANDERS ARE DESIGNATED ZONE COMMANDERS, RESPONSIBLE TO JET COMMANDERS-IN-CHIEF FOR PREPARING, PLANNING, COORDINATING, AND CONDUCTING COASTAL DEFENSE. THIS INCLUDES PORT SECURITY, HARBOR DEFENSE, INSHORE UNDERSEA WARFARE, MINE-COUNTER-MEASURE, SEARCH AND RESCUE, SURVEILLANCE AND INTERDICTION AND DISASTER RESPONSE.

IN FORMING THE MDZ, THE COAST GUARD AND NAVY CREATED JOINT SERVICE COMMANDS QUICKLY AND EFFECTIVELY -- PROVIDING A MAJOR DEFENSE ORGANIZATION AT MINIMAL INITIAL COST. ADMINISTRATIVELY, EACH SERVICE RETAINS RESPONSIBILITY FOR ITS OWN PERSONNEL MANAGEMENT AND LOGISTICS SUPPORT. CONCERNING ANY NEW REQUIREMENTS FOSTERED BY MDZ, EACH SERVICE FUNDS THOSE ITEMS TRADITIONALLY IDENTIFIED WITH THAT ORGANIZATION'S EQUIPMENT INVENTORY AND ASSIGNED MISSIONS.

WITHIN THE MDZ INITIATIVE THE COAST GUARD WAS TASKED WITH A GREATLY EXPANDED PERMANENT PEACETIME DEFENSE PLANNING FUNCTION. PACIFIC AND ATLANTIC MARITIME DEFENSE ZONES ARE NOW SECOND ECHELON NAVAL COMMANDS, WHICH, UPON EXECUTION OF WAR PLANS WILL BE COMPRISED OF ACTIVE AND RESERVE COAST GUARD AND NAVY UNITS, HEADED BY COAST GUARD VICE ADMIRALS, AND DRAWING HEAVILY UPON TOTAL COAST GUARD MANPOWER AND RESOURCES.

WARTIME MANPOWER PLANNING SYSTEM (WARMAPS)

THE WARTIME MANPOWER PLANNING SYSTEM (WARMAPS) IS A DEPARTMENT OF DEFENSE PROGRAM USED TO DISPLAY AND JUSTIFY TOTAL WARTIME PERSONNEL REQUIREMENTS -- INCLUDING REPLACEMENTS DUE TO CASUALTIES. SINCE THE COAST GUARD WILL TRANSFER TO THE DEPARTMENT OF THE NAVY AFTER FULL MOBILIZATION, THE VICE CHIEF OF NAVAL OPERATIONS REQUESTED THAT WE PARTICIPATE IN WARMAPS. OUR INITIAL PROGRAM SUBMISSION WAS MADE IN MAY 1985. WARMAPS COMPARES AVAILABLE SUPPLY TO ANTICIPATED NEED, REVEALING EITHER AN OVERAGE OR A SHORTAGE. AT THIS POINT IN OUR PLANNING PROCESS WARMAPS ASSISTS IN VALIDATING OUR PERSONNEL NEEDS AND REQUIRES US TO LOOK AT BOTH NEAR TERM AND FIVE YEAR PLANNED FORCE STRUCTURES. THESE BASIC PROJECTIONS ARE PROVIDED TO THE NAVY FOR THEIR USE IN SUPPORTING US WITH MILITARY HARDWARE. WHEN MARITIME DEFENSE ZONE MILITARY MISSIONS ARE MORE FULLY DEVELOPED OUR INPUTS TO WARMAPS WILL REFLECT THOSE NEW PLANNING FACTORS. THE END PRODUCT TO COAST GUARD WILL BE A VERIFICATION OF THE NUMBER OF PEOPLE, AND THEIR SKILLS, REQUIRED TO MEET OUR PRIORITY TASKINGS.

WARTIME PERSONNEL ALLOWANCE LIST (WPAL)

UNTIL RECENTLY COAST GUARD WAR PLANS, UNCONSTRAINED BY PERSONNEL, EQUIPMENT, FUNDS OR RESOURCES, WERE DESIGNED TO MEET ALL OF OUR TASKS AT THE WORST CASE SCENARIO. THE DETAILED REQUIREMENTS WERE WELL BEYOND OUR CAPABILITIES, EVEN WITH MAXIMUM USE OF ALL AVAILABLE RESOURCES, SUCH AS RESERVE PERSONNEL, RETIREES, AND CIVILIAN EMPLOYEES. TO BRING A GREATER DEGREE OF FEASIBILITY TO OUR PLANNING PROCESS WE HAVE DEVELOPED THE WARTIME PERSONNEL ALLOWANCE LIST (WPAL). THIS LIST IS RESOURCE SPECIFIC. IN OTHER WORDS, OUR 12,500 SELECTED RESERVISTS, 5000 INDIVIDUAL READY RESERVES AND 5000 RETIREES WILL

PROVIDE THE WARTIME MANPOWER TO FILL THE HIGHEST PRIORITY BILLETS AT MOBILIZATION THAT ARE APPROPRIATE FOR EACH CATEGORY OF PERSONNEL. AT THE SAME TIME THE WPAL PROVIDES THE OPERATIONAL COMMANDER WITH A LISTING OF HIS TOTAL WARTIME PERSONNEL APPORTIONMENT FROM WHICH CAPABILITY/RESOURCE BASED OPERATION PLANS CAN BE DEVELOPED. IT ALSO ESTABLISHES THE LEVELS USED TO DETERMINE SPECIFIC SUPPORT REQUIREMENTS IN OUR LOGISTICS SUPPORT MOBILIZATION PLANS. THIS IS CRUCIAL TO DELIBERATE PLANNING. THE WPAL IS A BENCHMARK TO SHOW WHERE WE ARE TODAY WITH REGARDS TO BILLET REQUIREMENTS. IT TELLS US HOW MUCH WE CAN EXPECT TO DO WITH THE NUMBERS OF PERSONNEL AVAILABLE.

LOGISTIC SUPPORT MOBILIZATION PLAN (LSMP)

LOGISTICS SUPPORT FOR MOBILIZATION IS ALWAYS A CONCERN. UNLIKE UNITS OF OTHER RESERVE COMPONENTS WITH MISSION-SPECIFIC EMPLOYMENT, THE COAST GUARD RESERVE JOINS THE ACTIVE FORCE AND ITS EQUIPMENT TO

CONTINUE TO DO A MULTIPLICITY OF TASKS. MANY RESERVES WILL AUGMENT UNITS BY PROVIDING THE SECOND, THIRD AND FOURTH BOAT CREW, WATERFRONT SURVEILLANCE TEAM, INSPECTION TEAM, OR SIMILAR TASK. WHAT THEY WILL NEED IS BERTHING, MESSING, AND CLOTHING; SOME WILL REQUIRE ARMS AND AMMUNITION OR SPECIAL EQUIPMENT. SOME ADDITIONAL BOATS WILL BE REQUIRED FOR THE PRIORITY PORTS. OUR PLANNING POLICIES PLACE THE RESPONSIBILITY OF SUPPORT AT THE ACTIVE UNIT/DISTRICT LEVEL. WE ARE IN THE PROCESS OF IDENTIFYING OUR MOBILIZATION CAPABILITIES AND LIMITATIONS. IN JUNE 1985 WE PUBLISHED THE COAST GUARD'S SERVICE LEVEL LOGISTIC SUPPORT MOBILIZATION PLAN (LSMP). THIS WAS THE FIRST MAJOR REVISION IN MANY YEARS. IN THE LSMP WE PROVIDED PLANNING

IDANCE TO OUR FIELD COMMANDERS TO ASSIST THEM IN DEVELOPING THEIR OWN LSMPs. WE ALSO PROVIDED THE NAVY WITH AN INITIAL ESTIMATE OF OUR STATUS AT AND AFTER MOBILIZATION. THE FIELD DEVELOPED THEIR INITIAL PLANS IN THE PAST FEW MONTHS.

PROGRAM OBJECTIVES

OUR OBJECTIVE NOW IS TO PULL ALL OF THESE DETAILS INTO A MORE COMPREHENSIVE RESERVE TRAINING PROGRAM PLAN. SEVERAL PROJECTS AND ISSUES THAT ARE ONGOING AT THIS TIME ARE KEY TO A PROGRESSIVE, RESPONSIVE RESERVE PROGRAM. THESE INCLUDE INCREASED SELECTED RESERVE STRENGTH, IDENTIFICATION OF EQUIPMENT REQUIREMENTS AND SOURCES OF SUPPLY, AND UPGRADING OF MOBILIZATION ASSIGNMENT TRAINING.

-WE ARE DOING A COMPLETE REEVALUATION OF OUR RESERVE TRAINING PROCESS. WE ARE ANALYSING THE KEY ELEMENTS, SUCH AS PORT OPERATIONS, HAZARDOUS MATERIAL, FIREFIGHTING, BOAT CREWS AND COMMUNICATIONS, TO DEFINE THE CRITERIA THAT WILL ENSURE AN EFFECTIVE AND EFFICIENT TRAINING AND QUALIFICATION PROGRAM WITHIN THE FRAMEWORK OF AUGMENTATION TRAINING SUPPLEMENTED BY NECESSARY FORMAL COURSE TRAINING AND EXERCISE PARTICIPATION.

-IN THE EVENT OF MOBILIZATION IT IS IMPERATIVE THAT ADEQUATE PROTECTIVE EQUIPMENT AND PERSONAL ACCESSORIES NEEDED FOR OPERATING IN A HOSTILE ENVIRONMENT BE AVAILABLE. IN ANY CONTINGENCY COAST GUARD RESERVE BOAT CREWS AND SHORESIDE PATROLS WILL BE PROVIDING ESSENTIAL PORT SAFETY AND SECURITY FUNCTIONS, SUCH AS FUEL TRANSFER SUPERVISION AND EXPLOSIVE ORDNANCE LOADING SUPERVISION. THESE DUTIES WILL BE PERFORMED IN CRITICAL U.S. PORTS AND OVERSEAS THEATERS OF OPERATIONS. ADEQUATE EQUIPMENT IS NECESSARY TO IMPROVE THEIR SURVIVABILITY OVERSEAS. THIS EQUIPMENT IS ALSO NEEDED DURING PEACETIME FOR FAMILIARIZATION AND TRAINING.

-CURRENT PLANNING PROJECTIONS FOR THE AVAILABILITY OF TRAINED PERSONNEL WITHIN THIRTY DAYS AFTER A FULL MOBILIZATION INDICATE A SHORTFALL. A GOAL HAS BEEN ESTABLISHED WITHIN THE COAST GUARD TO INCREASE OUR SELECTED RESERVE STRENGTH TO MEET OUR EARLY RESPONSE (M THROUGH M PLUS 30) NEEDS BY FISCAL YEAR 1991.

IMPACT OF GRAMM-RUDMAN-HOLLINGS

THE GRAMM-RUDMAN-HOLLINGS IMPACT ON THE RESERVE TRAINING PROGRAM IS TO REQUIRE A REDUCTION OF OUR PROGRAM FUNDING LEVEL BY SEQUESTERING 4.3 PERCENT OF OUR FISCAL YEAR 1986 APPROPRIATION OR \$2.6 MILLION. WE HAD TO ABSORB ANOTHER \$1.5 MILLION REPRESENTING THE COST OF THE OCTOBER 1985 MILITARY PAY RAISE, WHICH WAS NOT FUNDED BY THE CONGRESS.

WE WILL ACCOMMODATE THIS TOTAL \$4.1 MILLION REDUCTION BY REPROGRAMMING RESOURCES WITHIN THE RESERVE TRAINING APPROPRIATION. SPECIFICALLY, WE HAVE REDUCED OUR NON-PRIOR SERVICE RECRUIT INPUT TO 54 PERCENT OF OUR ORIGINAL GOAL IN ORDER TO SAVE RECRUIT TRAINING COSTS. WE HAVE ALSO ORDERED REDUCTIONS TO OUR ANNUAL TRAINING PROGRAM-(APPROXIMATELY 8%), AND DEFERRED TRAINING FACILITY MAINTENANCE AND TRAINING EQUIPMENT EXPENDITURES.

THE DIRECT EFFECT OF REDUCING NON-PRIOR SERVICE ACCESSIONS IS THAT WE MUST RELY MORE HEAVILY ON PRIOR-SERVICE RECRUITS TO MAINTAIN OUR STRENGTH. ALTHOUGH THEY HAVE A STRONG GENERAL MILITARY BACKGROUND, MANY OF THEM DO NOT POSSESS THE SPECIFIC WARTIME SKILLS MOST CRITICAL TO OUR MOBILIZATION MISSION. NON-PRIOR SERVICE ACCESSIONS OBTAIN THOSE UNIQUE SKILLS EARLIER IN THEIR ENLISTMENT THROUGH INITIAL INTENSIVE FORMAL SCHOOLS TRAINING. BECAUSE OUR READINESS IS GAUGED IN TERMS OF CRITICAL SKILLS ACTUALLY POSSESSED BY THE MOBILIZATION FORCE, OUR OVERALL READINESS WILL DECREASE.

DEFERRING OR REDUCING RESERVE TRAINING EXPENDITURES IN THIS MANNER CUTS OUTLAYS IN THE BUDGET YEAR, BUT NOT WITHOUT COST TO THE OVERALL MILITARY READINESS OF OUR ORGANIZATION NOW AND IN FUTURE YEARS.

THE RESERVE TRAINING REQUEST FOR FY 1987 CONTAINS PROVISIONS FOR FUNDING THE FY 1986 PAY RAISE, A 500 PERSON INCREASE OF OUR SELECTED RESERVE STRENGTH TO 13,000 MEMBERS, AND OPERATING OUR CONTINUING TRAINING ACTIVITIES AT THE LEVEL OF TRAINING INTENSITY PROGRAMMED IN FY 1985.

ADDING TO THE DIRECT IMPACTS I'VE DISCUSSED, ANY ACTIVE FORCE FACILITY AND OPERATIONS REDUCTIONS THAT MAY BE NECESSARY COULD HAVE A SIGNIFICANT EFFECT ON OUR PROGRAM. AS I MENTIONED EARLIER, MUCH OF OUR RESERVE TRAINING IS ACCOMPLISHED BY AUGMENTING THE ACTIVE SERVICE IN THE PERFORMANCE OF ITS MISSIONS. TO THE EXTENT THAT FACILITIES MUST CLOSE OR EQUIPMENT BE LAYED UP, SOME OF OUR TRAINING PLATFORMS WILL NOT BE AVAILABLE.

WHILE PROUD OF THE GREAT STRIDES WE ARE MAKING IN THIS ARENA, WE ARE ALSO AWARE OF OUR SHORTCOMINGS. WE KNOW WHERE WE ARE; WE KNOW WHAT IS YET TO BE DONE. WITH YOUR PASSAGE OF THE PRESIDENT'S FY87 REQUEST AND YOUR CONTINUED SUPPORT IN THE FUTURE WE WILL ULTIMATELY REACH OUR OBJECTIVE OF PROPER MOBILIZATION READINESS.

WE WILL BE PLEASED TO RESPOND TO ANY QUESTIONS YOU MAY HAVE.